

## Message Text

LIMITED OFFICIAL USE

PAGE 01 MEXICO 06610 01 OF 02 040403Z  
ACTION LAB-04

INFO OCT-01 ARA-06 ISO-00 CIAE-00 DODE-00 PM-04 H-01  
INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02  
SS-15 USIA-06 COME-00 EB-07 SIL-01 OMB-01 TRSE-00  
/065 W

-----040404Z 120118 /12/75

R 000015Z MAY 77  
FM AMEMBASSY MEXICO  
TO SECSTATE WASHDC 1897  
ALL USCONS MEXICO BY POUCH

LIMITED OFFICIAL USE SECTION 01 OF 02 MEXICO 06610

C O R R E C T E D C O P Y (TEXT)

FOR ARA LABOR ADVISOR

EO 11652: N/A  
TAGS: MX, ELAB  
SUBJECT: VISIT OF LABOR SECRETARY RAY MARSHALL TO  
GUADALAJARA, APRIL 22-24, 1977

REF: STATE 087823

SUMMARY: SUBJECT VISIT WAS HIGHLY SUCCESSFUL FROM POINTS  
OF VIEW OF HOST GOM AND EMBASSY. WHILE ANNOUNCED PURPOSE  
OF VISIT WAS LIMITED TO SUBJECT OF CONCILIATION AND ARBI-  
TRATION PROCEDURES, THE SECRETARY ASSURED HOSTS IN PRIVATE  
AND PUBLIC SESSIONS THAT USG PROPOSALS TO DEAL WITH  
ILLEGAL MIGRATION PROBLEM WOULD BE HUMANE AND PRACTICAL,  
PROBABLY INCLUDING AMNESTY FOR NUMBER OF SETTLED ILLEGALS  
AND NO MASSIVE EXPULSIONS. SECRETARIES AGREED TO REGULAR  
AND CONTINUING INFORMAL EXCHANGE OF RESEARCH AND INFORMA-  
TION IN LABOR-SOCIAL FIELD.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 MEXICO 06610 01 OF 02 040403Z

SECRETARY MARSHALL'S PUBLIC STATEMENTS WERE COUCHED IN  
HUMAN TERMS AND GENERALLY WERE SO REPORTED BY THE MEDIA.  
HIS PRIVATE REMARKS EVOKED THE SAME RESPONSE FROM HIS  
GOM HOSTS. END SUMMARY.

1. THE VISIT

SECRETARY AND MRS. MARSHALL, DOL DIRECTOR OF PUBLIC INFORMATION AND REPORTS JOHN LESLIE AND SPECIAL ASSISTANT TO THE UNDERSECRETARY FRED E. ROMERO ARRIVED ABOUT 1700 ON APRIL 22 AND WERE MET BY JALISCO STATE GOVERNOR LIC. FLAVIO ROMERO DE VELASCO, LABOR MINISTER PEDRO OJEDA PAULLADA, AND OTHERS.

AT ABOUT 1815 SECY. MARSHALL MET WITH LABOR MINISTER OJEDA. SECY. MARSHALL'S ASSISTANTS LESLIE AND ROMERO, LABATT NIXON, SECY. OJEDA'S SECRETARY AND TRANSLATOR WERE PRESENT. SECY. OJEDA OPENED THE SESSION WITH THE CUSTOMARY WELCOME AND TALKED ABOUT THE MANY PROBLEMS WITH WHICH AS A NEW LABOR SECRETARY HE WAS CONFRONTED. HE EXPLAINED HIS EFFORT TO DEVELOP MEANINGFUL REGULATIONS ON WORKER HEALTH AND SAFETY AND HIS HOPE THAT ONCE THESE WERE DEVELOPED THEY COULD BE EFFECTIVELY ENFORCED. HE ASKED FOR U.S. ADVICE AND ASSISTANCE TOWARD THIS END (SOME OF WHICH WE HAVE ALREADY FURNISHED IN THE FORM OF THE OSHA STANDARD CODES FOR GENERAL INDUSTRY). OJEDA EMPHASIZED THAT THE MAJOR MEXICAN SOCIAL PROBLEM WAS UNEMPLOYMENT. HE HOPED THAT HE COULD MAKE SOME SIGNIFICANT REDUCTION IN THE NUMBER OF MEXICANS WHO ARE UNEMPLOYED OR UNDEREMPLOYED AND THAT THE U.S. COULD GIVE SOME ASSISTANCE. HE TOUCHED ON A NUMBER OF OTHER LESSER PROBLEMS AND EXTENDED THE INVITATION TO DEVELOP A WORKING INTERCHANGE OF IDEAS AND EXCHANGE OF RESEARCH DATA ON THE PROBLEMS THE COUNTRIES HAD IN COMMON.

SECRETARY MARSHALL POINTED OUT THAT HE AND THE CARTER LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 MEXICO 06610 01 OF 02 040403Z

ADMINISTRATION WERE LIKEWISE CONFRONTED WITH MANY OF THE SAME PROBLEMS, ELABORATING ON UNEMPLOYMENT AND THE PRIORITY THE ADMINISTRATION ASSIGNS TO ITS SOLUTION. HE TOUCHED IN GENERAL TERMS ON THE CURRENT EFFORT TO FIND SOLUTIONS TO THE "UNDOCUMENTED WORKER" CONTROVERSY, ASSURING OJEDA THAT THERE WERE NO PLANS TO "ROUND UP AND DEPORT" MASSIVE NUMBERS OF THESE MIGRANTS AND THAT THE ADMINISTRATION FAVORED SOME POLICY OF "AMNESTY" FOR THOSE WHO ARE ESTABLISHED IN THE U.S. HE THOUGHT THE SOLUTION OF THE PROBLEM WAS ONE WHICH WOULD ALLOW CONTROLLED FLOW OF WORKERS WHERE THERE WAS A NEED FOR LABOR THAT WOULD NOT DISPLACE THE U.S. WORKER PRESENTLY EMPLOYED OR SEEKING EMPLOYMENT - A PROGRAM "KEYED TO THE LABOR MARKET".

ABOR

THE EXCHANGE WAS VERY CORDIAL AND RESULTED IN A GENERAL AGREEMENT FOR AN INFORMAL INTERCHANGE OF INFORMATION AND

RESEARCH ON A REGULAR AND CONTINUING BASIS. NO DETAILS  
FOR THE IMPLEMENTATION WERE DISCUSSED.

AT ABOUT 8 PM TO 9 PM, SECRETARY MARSHALL DELIVERED HIS  
ADDRESS BASED ON THE BACKGROUND PAPER (STATE 087823).  
USIS/GUADALAJARA FURNISHED EACH DELEGATE TO THE CONFERENCE  
OF CONCILIATION AND ARBITRATION BOARDS WITH A SPANISH  
TEXT OF THE PAPER FOLLOWING THE SESSION. WHILE HE DID  
NOT FOLLOW THE TEXT REFTEL, HE DID NOT DEVIATE FROM THE  
GENERAL SUBJECT. THE SECRETARY PRESENTED ENGRAVED PLAQUES  
AND AUTOGRAPHED COPIES OF THE DOL BICENTENNIAL HISTORY  
OF "THE AMERICAN WORKER" TO GOV. ROMERO, SECY. OJEDA AND  
JUNTA DIRECTOR LIC. FRANCISCO ROCHA BANDALA.

THE SECRETARY AND HIS PARTY WERE ENTERTAINED AT A DINNER  
FOR ALL THE CONFERENCE DELEGATES HOSTED BY ROCHA BANDALA.

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 MEXICO 06610 02 OF 02 032117Z  
ACTION LAB-04

INFO OCT-01 ARA-06 ISO-00 CIAE-00 DODE-00 PM-04 H-01  
INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02  
SS-15 USIA-06 COME-00 EB-07 SIL-01 OMB-01 TRSE-00  
/065 W

-----032158Z 115755 /75

R 000015Z MAY 77  
FM AMEMBASSY MEXICO  
TO SECSTATE WASHDC 1898  
ALL USCONS MEXICO BY POUCH

LIMITED OFFICIAL USE SECTION 02 OF 02 MEXICO 06610

THE FOLLOWING MORNING LIC. ROCHA HOSTED A BREAKFAST IN  
OJEDA'S SUITE. (OJEDA HAD DEPARTED THE PREVIOUS EVENING  
FOR PRESIDENT LOPEZ PORTILLO'S APPEARANCE AT THE INAUGU-  
RATION OF THE STIRT - RADIO AND TV WORKERS UNION CONGRESS  
IN TIJUANA).

AT ABOUT 9:30 THE PRESS CONFERENCE CONVENED WITH A SHORT  
OPENING STATEMENT BY SECY. MARSHALL WHICH TOUCHED ON HIS  
MEETING WITH SECY. OJEDA AND THE AGREEMENT FOR AN INTER-  
CHANGE OF INFORMATION. PARTICULARLY AT THE OUTSET, THE

TRANSLATION OF THE SECRETARY'S ANSWERS WAS BAD. THE PRINCIPAL THRUST OF THE QUESTIONS DEALT WITH THE ILLEGAL MIGRATION ISSUE AND THE AGREEMENT BETWEEN THE SECRETARIES TO EXCHANGE INFORMATION. EVEN THOUGH THE TRANSLATION IMPROVED AFTER THE FIRST QUESTIONS AND ANSWERS, THERE DEVELOPED WHAT APPEARED TO BE A MAJOR MISUNDERSTANDING ON THE NATURE OF THE SECRETARIES' PREVIOUS EVENING'S AGREEMENT. SEVERAL REPORTERS REFERRED TO IT AS A "PACT" IN THEIR QUESTIONS. LABATT SLIPPED A NOTE TO THE SECRETARY AND HE CLEARED UP THE MISUNDERSTANDING IN HIS CLOSING STATEMENT.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 MEXICO 06610 02 OF 02 032117Z

THE REMAINDER OF THE VISIT WAS TAKEN UP WITH VISITS TO CULTURAL SITES, A VISIT AND LUNCH AT A MAJOR TEXTILE PLANT HOSTED BY THE CTM JALISCO COUNCIL, AND A DINNER HOSTED BY JALISCO GOVERNOR ROMERO. SECRETARY MARSHALL INVITED A NUMBER OF GROUPS BY HIS SUITE FOR DISCUSSIONS AND INTERVIEWS ON THE MORNING OF APRIL 24 BEFORE HIS DEPARTURE.

PRESS CLIPPINGS WILL BE POUCHED TO LESLIE.

2. COMMENT:

THE VISIT UNDOUBTEDLY WAS A SUCCESS AS VIEWED BY THE SECRETARY'S HOSTS. MOST OF THE EVENTS WENT WELL ASIDE FROM THE NORMAL SCHEDULE LAG AND LAST MINUTE CHANGES. UNTIL TWO HOURS BEFORE THE SECRETARY'S ARRIVAL, THE SCHEDULE WAS STILL THE SUBJECT OF CONSIDERABLE INFIGHTING AMONG THE MEXICAN ELEMENTS, BUT INTERVENTION OF SECRETARY OJEDA QUICKLY RESOLVED THESE DISPUTES. ONE PARTICULARLY DELICATE PROBLEM, WHICH INVOLVED ADVERSARY LOCAL LABOR AND MANAGEMENT SCHEDULING OF LUNCHEON AT SAME HOUR, WAS APPEALED TO OJEDA BY THE LABATT ON THE MORNING OF THE ARRIVAL. SECY. OJEDA GAVE THE ORDER TO TELL THE EMPLOYER GROUP EITHER TO COME TO THE LABOR GATHERING AND CANCEL THEIR PLANS OR HOLD THEIR LUNCHEON WITHOUT THEIR GUEST. FEW IF ANY EMPLOYERS APPEARED AT THE LABOR LUNCHEON, BUT IN ANY EVENT, SECY. MARSHALL WAS SPARED A POTENTIALLY EMBARRASSING DECISION.

THE EMBASSY ALSO VIEWS THE VISIT AS HIGHLY SUCCESSFUL. SECRETARY MARSHALL PROJECTED WARMTH AND HUMANENESS IN HIS RESPONSES TO QUESTIONS, INCLUDING THE KNOTTY ISSUE OF ILLEGAL MIGRANTS (HE USED THE "UNDOCUMENTED" TAG). HIS ASSURANCES THAT WE WOULD PREFER SOME SYSTEM FOR "AMNESTY" FOR THOSE ALREADY ROOTED IN THE U.S. AND PLANNED NO

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 MEXICO 06610 02 OF 02 032117Z

MASSIVE EVICTION OF ILLEGALS WERE WELL RECEIVED BY GOM HOSTS AS WELL AS THE PRESS. SEVERAL OF THE GOM HOSTS INCLUDING SECRETARY OJEDA WERE WARM IN PRAISE OF THE SECRETARY IN POST-VISIT CONVERSATIONS.

THE CONTRIBUTIONS MADE TO A SUCCESSFUL VISIT BY THE CONSULATE GENERAL GUADALAJARA WERE NOTEWORTHY: PARTICULARLY THE WORK OF BRUCE MALKIN ON PRE-ARRIVAL SCHEDULING AND OF PAO ART DIGGLE FOR HIS EXCELLENT HANDLING OF PRE-VISIT PUBLICITY, THE PRESS CONFERENCE AND HIS BRIEFING OF SECRETARY MARSHALL BEFORE HE MET THE PRESS. THOMPSON

LIMITED OFFICIAL USE

NNN

\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* LIMITED OFFICIAL USE

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** ALIENS, FOREIGN WORKERS, MINISTERIAL VISITS, PROVINCE, SMUGGLING  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 04-May-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977MEXICO06610  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** n/a  
**Errors:** n/a  
**Expiration:**  
**Film Number:** D770219-0969, D770155-0314  
**Format:** TEL  
**From:** MEXICO  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t197705107/aaaafvva.tel  
**Line Count:** 244  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON MICROFILM, TEXT ON-LINE  
**Message ID:** 2d926088-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION LAB  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** 77 STATE 87823  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 28-Mar-2005 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 2339522  
**Secure:** OPEN  
**Status:** <DBA CORRECTED> srp 970905; srp 970905  
**Subject:** VISIT OF LABOR SECRETARY RAY MARSHALL TO GUADALAJARA, APRIL 22-24, 1977  
**TAGS:** ELAB, OVIP, MX, US, (MARSHALL, RAY)  
**To:** ALL USCONS MEXICO SECSTATE WASHDC  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/2d926088-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009